



OFFICE OF THE ATTORNEY GENERAL
STATE OF ILLINOIS

Lisa Madigan
ATTORNEY GENERAL

RECEIVED
CLERK'S OFFICE
JUL 23 2009
STATE OF ILLINOIS
Pollution Control Board

July 21, 2009

John T. Therriault, Assistant Clerk
Illinois Pollution Control Board
James R. Thompson Center, Ste. 11-500
100 West Randolph
Chicago, Illinois 60601

Re: ***People v. Dennis K. Stiegemeier, d/b/a I.L.C. Development***
PCB No. 06-77

Dear Clerk Gunn:

Enclosed for filing please find the original and ten copies of a Notice of Filing, Motion for Relief from Hearing Requirement and Stipulation and Proposal for Settlement in regard to the above-captioned matter. Please file the originals and return file-stamped copies to me in the enclosed, self-addressed envelope.

Thank you for your cooperation and consideration.

Very truly yours,

A handwritten signature in black ink, appearing to read "Stephen J. Janasie", is written over a horizontal line.

Stephen J. Janasie
Environmental Bureau
500 South Second Street
Springfield, Illinois 62706
(217) 782-9031

SJJ/pjk
Enclosures

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

PEOPLE OF THE STATE OF ILLINOIS,)
)
Complainant,)
)
v.)
)
DENNIS K. STIEGEMEIER, d/b/a)
I.L.C. DEVELOPMENT,)
)
Respondents.)

PCB No. 06-77
(Enforcement)

RECEIVED
CLERK'S OFFICE
JUL 23 2009
STATE OF ILLINOIS
Pollution Control Board

NOTICE OF FILING

To: Mr. J. Richard Meno
Denby, Meno, Bloomer & Denby
P.O. Box 616
Carlinville, IL 62626


PLEASE TAKE NOTICE that on this date I mailed for filing with the Clerk of the Pollution Control Board of the State of Illinois, a MOTION FOR RELIEF FROM HEARING REQUIREMENT and STIPULATION AND PROPOSAL FOR SETTLEMENT, copies of which are attached hereto and herewith served upon you.

Respectfully submitted,

PEOPLE OF THE STATE OF ILLINOIS

LISA MADIGAN,
Attorney General of the
State of Illinois

MATTHEW J. DUNN, Chief
Environmental Enforcement/Asbestos
Litigation Division

BY: 
STEPHEN J. JANASIE
Assistant Attorney General
Environmental Bureau

500 South Second Street
Springfield, Illinois 62706
217/782-9031
Dated: July 21, 2009

CERTIFICATE OF SERVICE

I hereby certify that I did on July 21, 2009, send by First Class Mail, with postage thereon fully prepaid, by depositing in a United States Post Office Box a true and correct copy of the following instruments entitled NOTICE OF FILING, MOTION FOR RELIEF FROM HEARING REQUIREMENT and STIPULATION AND PROPOSAL FOR SETTLEMENT:

To: Mr. J. Richard Meno
Denby, Meno, Bloomer & Denby
P.O. Box 616
Carlinville, IL 62626

and the original and ten copies by First Class Mail with postage thereon fully prepaid of the same foregoing instrument(s):

To: John T. Therrault, Assistant Clerk
Illinois Pollution Control Board
James R. Thompson Center
Suite 11-500
100 West Randolph
Chicago, Illinois 60601

A copy was also sent by First Class Mail with postage thereon fully prepaid to:

Carol Webb
Hearing Officer
Illinois Pollution Control Board
1021 North Grand Avenue East
Springfield, IL 62794


STEPHEN J. JANASIE
Assistant Attorney General

This filing is submitted on recycled paper.

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

PEOPLE OF THE STATE OF ILLINOIS,)
)
Complainant,)
)
vs.)
)
DENNIS K. STIEGEMEIER, d/b/a)
I.L.C. DEVELOPMENT,)
)
Respondent.)

PCB No. 06-77
(Enforcement)

RECEIVED
CLERK'S OFFICE

JUL 23 2009

STATE OF ILLINOIS
Pollution Control Board

MOTION FOR RELIEF FROM HEARING REQUIREMENT

NOW COMES Complainant, PEOPLE OF THE STATE OF ILLINOIS, by LISA MADIGAN, Attorney General of the State of Illinois, and pursuant to Section 31(c)(2) of the Illinois Environmental Protection Act ("Act"), 415 ILCS 5/31(c)(2) (2006), moves that the Illinois Pollution Control Board grant the parties in the above-captioned matter relief from the hearing requirement imposed by Section 31(c)(1) of the Act, 415 ILCS 5/31(c)(1) (2006). In support of this motion, Complainant states as follows:

1. The parties have reached agreement on all outstanding issues in this matter.
2. This agreement is presented to the Board in a Stipulation and Proposal for Settlement, filed contemporaneously with this motion.
3. All parties agree that a hearing on the Stipulation and Proposal for Settlement is not necessary, and respectfully request relief from such a hearing as allowed by Section 31(c)(2) of the Act, 415 ILCS 5/31(c)(2) (2006).

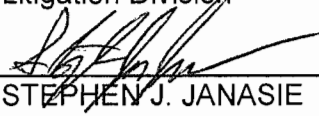
WHEREFORE, Complainant, PEOPLE OF THE STATE OF ILLINOIS, hereby requests that the Board grant this motion for relief from the hearing requirement set forth in Section 31(c)(1) of the Act, 415 ILCS 5/31(c)(1) (2006).

Respectfully submitted,

PEOPLE OF THE STATE OF ILLINOIS
LISA MADIGAN
ATTORNEY GENERAL

MATTHEW J. DUNN, Chief
Environmental Enforcement/Asbestos
Litigation Division

BY: _____


STEPHEN J. JANASIE
Environmental Bureau
Assistant Attorney General

500 South Second Street
Springfield, Illinois 62706
217/782-9031
Dated: July 21, 2009

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

PEOPLE OF THE STATE OF ILLINOIS,)
)
 Complainant,)
)
 v.)
)
 DENNIS K. STIEGEMEIER, d/b/a)
 I.L.C. DEVELOPMENT,)
)
 Respondent.)

PCB NO. 06-77
(Enforcement)

RECEIVED
CLERK'S OFFICE

JUL 23 2009

STATE OF ILLINOIS
Pollution Control Board

STIPULATION AND PROPOSAL FOR SETTLEMENT

Complainant, PEOPLE OF THE STATE OF ILLINOIS, by LISA MADIGAN, Attorney General of the State of Illinois, the Illinois Environmental Protection Agency ("Illinois EPA"), and DENNIS K. STIEGEMEIER, d/b/a I.L.C. DEVELOPMENT ("Respondent") ("Parties to the Stipulation"), have agreed to the making of this Stipulation and Proposal for Settlement ("Stipulation") and submit it to the Illinois Pollution Control Board ("Board") for approval. This stipulation of facts is made and agreed upon for purposes of settlement only and as a factual basis for the Board's approval of this Stipulation and issuance of relief. None of the facts stipulated herein shall be introduced into evidence in any other proceeding regarding the violations of the Illinois Environmental Protection Act ("Act"), 415 ILCS 5/1et seq. (2006), and the Board's Regulations, alleged in the Complaint except as otherwise provided herein. It is the intent of the parties to this Stipulation that it be a final adjudication of this matter.

I. STATEMENT OF FACTS

A. Parties

1. On November 15, 2005, a Complaint was filed on behalf of the People of the State of Illinois by Lisa Madigan, Attorney General of the State of Illinois, on her own motion and

upon the request of the Illinois EPA, pursuant to Section 31 of the Act, 415 ILCS 5/31 (2006), against the Respondent.

2. The Illinois EPA is an administrative agency of the State of Illinois, created pursuant to Section 4 of the Act, 415 ILCS 5/4 (2006).

3. At all times relevant to the Complaint, the Respondent was and is a developer doing business as "I.L.C. Development".

4. At all times relevant to the Complaint, the Respondent was engaged in the construction of homes in the Timberview Subdivision southwest of Staunton in Macoupin County, Illinois ("site").

5. In July 2002, the Respondent submitted a notice of intent for coverage under the State's general storm water NPDES permit to the Illinois EPA. The Illinois EPA granted authorization on August 5, 2002. This permit required the implementation of a stormwater pollution prevention plan for the site.

6. On March 26, 2004, the Illinois EPA inspected the site. On that date, heavy rainfall and storm water runoff had formed numerous gullies in the disturbed ground. The Respondent made no apparent attempt to stabilize the disturbed areas. A crude ditch allowed the discharge of silt laden storm water into a wooded area. Silt fences and dams were overloaded by sedimentation and were inadequate to reduce the transport of sediment to an offsite pond and other waterways.

7. Upon inquiry by the Illinois EPA during the March 26, 2004, inspection, the Respondent's project manager was unable to produce a copy of the stormwater pollution prevention plan.

8. On July 8 and 14, 2004, the Illinois EPA inspected the Timberview Subdivision to determine whether progress had been made as to the implementation of a stormwater pollution

prevention plan. On these occasions, the Respondent had not stabilized disturbed areas. The silt fences and dams were still overloaded by sediment and were inadequate to prevent the sediment from being transported into an offsite pond and other waterways. Storm water runoff controls were completely lacking at other locations resulting in erosion gullies.

9. On September 14, 2004, the Illinois EPA inspected the Timberview Subdivision and determined that some progress had been made as to the implementation of a stormwater pollution prevention plan. However, the measures were still inadequate to minimize the transport of sediment to the offsite pond and other waterways.

10. On December 14, 2004, the Illinois EPA inspected the Timberview Subdivision and determined that no further efforts had been taken to stabilize the site, to construct detention structures, or to grade and plant grass cover. The measures were still inadequate to prevent erosion and effectively capture sediment in the storm water runoff.

B. Allegations of Non-Compliance

The Complainant contends that the Respondent has violated the following provisions of the Act and Board regulations:

Count I: Section 12(a) and (d) of the Act, 415 ILCS 5/12(a) and (d) (2006).

The Respondent caused or allowed the discharge of silt and other contaminants from the site into waters of the State so as to cause or tend to cause water pollution. The ongoing construction activities, including clearing, grading, and excavating, had resulted in land disturbance of equal to or greater than one acre and less than five acres and the site conditions caused or allowed the discharge of silt and other contaminants from a point source onto the land and into waters of the State so as to cause or tend to cause a water pollution hazard.

Count II: Section 12(f) of the Act, 415 ILCS 5/12(f) (2006), and Section 309.102(a) of the Board's Water Pollution Regulations, 35 Ill. Adm. Code 309.102(a).

The Respondent discharged silt and other contaminants from the site into waters of the State in violation of the Respondent's

NPDES permit.

C. Admission of Violations

The Respondent admits to the violations alleged in the Complaint filed in this matter and referenced within Section I.B herein.

D. Compliance Activities to Date

The Illinois EPA has determined that Respondent has undertaken the necessary measures to prevent erosion, to effectively capture sediment in the storm water runoff, and to adequately implement a stormwater pollution prevention plan. As a result, the Illinois EPA has determined that the Respondent is currently in compliance with the Act and Board Regulations. Under current conditions, the Respondent may continue to develop the eastern and southern portions of the site. However, if the Respondent chooses to develop the northwest portion of the site, the Respondent must install the storm pond as shown on the Respondent's plans for the site.

II. APPLICABILITY

This Stipulation shall apply to and be binding upon the Parties to the Stipulation, and any officer, director, agent, or employee of the Respondent, as well as any successors or assigns of the Respondent. The Respondent shall not raise as a defense to any enforcement action taken pursuant to this Stipulation the failure of any of its officers, directors, agents, employees or successors or assigns to take such action as shall be required to comply with the provisions of this Stipulation. This Stipulation may be used against the Respondent in any subsequent enforcement action or permit proceeding as proof of a past adjudication of violation of the Act and the Board Regulations for all violations alleged in the Complaint in this matter, for purposes of Sections 39 and 42 of the Act, 415 ILCS 5/39 and 42 (2006).

III. IMPACT ON THE PUBLIC RESULTING FROM ALLEGED NON-COMPLIANCE

Section 33©) of the Act, 415 ILCS 5/33(c)(2006), provides as follows:

In making its orders and determinations, the Board shall take into consideration all the facts and circumstances bearing upon the reasonableness of the emissions, discharges, or deposits involved including, but not limited to:

1. the character and degree of injury to, or interference with the protection of the health, general welfare and physical property of the people;
2. the social and economic value of the pollution source;
3. the suitability or unsuitability of the pollution source to the area in which it is located, including the question of priority of location in the area involved;
4. the technical practicability and economic reasonableness of reducing or eliminating the emissions, discharges or deposits resulting from such pollution source; and
5. any subsequent compliance.

In response to these factors, the Parties to the Stipulation state the following:

1. The Respondent caused or allowed the discharge of silt and other contaminants from the site onto the land and into waters of the State, threatening human health and the environment.
2. A housing development provides social and economic benefit.
3. Construction of the housing development was suitable for the area in which it was sited.
4. The necessary measures to prevent erosion, to effectively capture sediment in the storm water runoff, and to adequately implement a stormwater pollution prevention plan were both technically practicable and economically reasonable.
5. The Respondent has subsequently complied with the Act and the Board Regulations.

IV. CONSIDERATION OF SECTION 42(h) FACTORS

Section 42(h) of the Act, 415 ILCS 5/42(h)(2006), provides as follows:

In determining the appropriate civil penalty to be imposed under . . . this Section, the Board is authorized to consider any matters of record in mitigation or aggravation of penalty, including but not limited to the following factors:

1. the duration and gravity of the violation;
2. the presence or absence of due diligence on the part of the respondent in attempting to comply with requirements of this Act and regulations thereunder or to secure relief therefrom as provided by this Act;
3. any economic benefits accrued by the respondent because of delay in compliance with requirements, in which case the economic benefits shall be determined by the lowest cost alternative for achieving compliance;
4. the amount of monetary penalty which will serve to deter further violations by the respondent and to otherwise aid in enhancing voluntary compliance with this Act by the respondent and other persons similarly subject to the Act;
5. the number, proximity in time, and gravity of previously adjudicated violations of this Act by the respondent;
6. whether the respondent voluntarily self-disclosed, in accordance with subsection i of this Section, the non-compliance to the Agency; and
7. whether the respondent has agreed to undertake a "supplemental environmental project," which means an environmentally beneficial project that a respondent agrees to undertake in settlement of an enforcement action brought under this Act, but which the respondent is not otherwise legally required to perform.

In response to these factors, the Parties to the Stipulation state as follows:

1. The Respondent caused or allowed the discharge of silt and other contaminants from the site onto the land and into waters of the State, in violation of the Act and Board regulations, as well as the terms of the Respondent's NPDES permit. The violations began on or around March 2004, and were individually resolved at various times in the following four and a half years.

2. The Respondent was not diligent in attempting to come back into compliance with the Act, Board regulations and applicable federal regulations, once the Illinois EPA notified it of its noncompliance.

3. The Respondent avoided the annual costs of labor and materials for constructing and maintaining storm water erosion controls for the period of the alleged violations, resulting in economic benefit.

4. The Complainant has determined, based upon the specific facts of this matter, that a penalty of Two Thousand Five Hundred dollars (\$2,500.00) will serve to deter further violations and aid in future voluntary compliance with the Act and Board regulations.

5. To the Complainant's and the Illinois EPA's knowledge, the Respondent has no previously adjudicated violations of the Act.

6. Self-disclosure is not at issue in this matter.

7. The settlement of this matter does not include a supplemental environmental project.

V. TERMS OF SETTLEMENT

A. Penalty Payment

1. The Respondent shall pay a civil penalty in the sum of Two Thousand Five Hundred Dollars (\$2,500.00) within thirty (30) days from the date the Board adopts and accepts this Stipulation.

B. Interest and Default

1. If the Respondent fails to make any payment required by this Stipulation on or before the date upon which the payment is due, the Respondent shall be in default and the remaining unpaid balance of the penalty, plus any accrued interest, shall be due and owing immediately. In the event of default, the Complainant shall be entitled to reasonable costs of

collection, including reasonable attorney's fees.

2. Pursuant to Section 42(g) of the Act, interest shall accrue on any penalty amount owed by the Respondent not paid within the time prescribed herein. Interest on unpaid penalties shall begin to accrue from the date such are due and continue to accrue to the date full payment is received. Where partial payment is made on any penalty amount that is due, such partial payment shall be first applied to any interest on unpaid penalties then owing.

C. Payment Procedures

All payments required by this Stipulation shall be made by certified check or money order payable to the Illinois EPA for deposit into the Environmental Protection Trust Fund ("EPTF"). Payments shall be sent by first class mail and delivered to:

Illinois Environmental Protection Agency
Fiscal Services
1021 North Grand Avenue East
P.O. Box 19276
Springfield, IL 62794-9276

The name, case number and the Respondent's federal tax identification numbers shall appear on the face of the certified check or money order. A copy of the certified check or money order and any transmittal letter shall be sent to:

Environmental Bureau
Illinois Attorney General's Office
500 South Second Street
Springfield, Illinois 62706

D. Future Compliance

1. In addition to any other authorities, the Illinois EPA, its employees and representatives, and the Attorney General, her employees and representatives, shall have the right of entry into and upon the Respondent's facility which is the subject of this Stipulation, at all reasonable times for the purposes of conducting inspections and evaluating compliance status. In conducting such inspections, the Illinois EPA, its employees and representatives, and

the Attorney General, her employees and representatives, may take photographs, samples, and collect information, as they deem necessary.

2. This Stipulation in no way affects the responsibilities of the Respondent to comply with any other federal, state or local laws or regulations, including but not limited to the Act and the Board Regulations.

3. The Respondent shall cease and desist from future violations of the Act and Board Regulations that were the subject matter of the Complaint.

E. Release from Liability

In consideration of the Respondent's payment of the \$2,500.00 penalty, its commitment to cease and desist as contained in Section V.D. above, completion of all activities required hereunder, and upon the Board's approval of this Stipulation, the Complainant releases, waives and discharges the Respondent from any further liability or penalties for the violations of the Act and Board Regulations that were the subject matter of the Complaint herein. The release set forth above does not extend to any matters other than those expressly specified in the Complainant's Complaint filed on November 15, 2005. The Complainant reserves, and this Stipulation is without prejudice to, all rights of the State of Illinois against the Respondent with respect to all other matters, including but not limited to, the following:

- a. criminal liability;
- b. liability for future violation of state, federal, local, and common laws and/or regulations;
- c. liability for natural resources damage arising out of the alleged violations; and
- d. liability or claims based on the Respondent's failure to satisfy the requirements of this Stipulation.

Nothing in this Stipulation is intended as a waiver, discharge, release, or covenant not to

sue for any claim or cause of action, administrative or judicial, civil or criminal, past or future, in law or in equity, which the State of Illinois may have against any person, as defined by Section 3.315 of the Act, 415 ILCS 5/3.315, or entity other than the Respondent

F. Enforcement of Stipulation

Upon the entry of the Board's Order approving and accepting this Stipulation, that Order is a binding and enforceable order of the Board and may be enforced as such through any and all available means.

G. Execution of Stipulation

The undersigned representatives for the Parties to the Stipulation certify that they are fully authorized by the party whom they represent to enter into the terms and conditions of this Stipulation and to legally bind them to it.

WHEREFORE, the Parties to the Stipulation request that the Board adopt and accept the foregoing Stipulation and Proposal for Settlement as written.

PEOPLE OF THE STATE OF ILLINOIS,

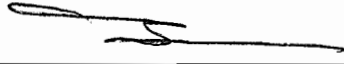
LISA MADIGAN
Attorney General
State of Illinois

MATTHEW J. DUNN, Chief
Environmental Enforcement/
Asbestos Litigation Division

THE ILLINOIS ENVIRONMENTAL
PROTECTION AGENCY

DOUGLAS P. SCOTT, Director
Illinois Environmental Protection Agency


BY:


THOMAS DAVIS, Chief
Environmental Bureau
Assistant Attorney General

DATE:

6/19/09

BY:


JOHN J. KIM
Chief Legal Counsel

DATE:

6/12/09

DENNIS K. STIEGEMEIER, d/b/a
I.L.C. DEVELOPMENT

BY:

ILC Development
Name: Dennis K. Stiegemeier
Title: President

DATE:

7/13/09